



Office of the Speaker  
**TINA ROSE MUNA BARNES**  
*I Mina' Trentai Singko Na Liheslaturan Guahan*



12/16/19

Ms. Vera Topasna  
Executive Director, Guam Buildup Office  
Transmitted via email: [vera.topasna@guam.gov](mailto:vera.topasna@guam.gov)

CAPT. Hans Sholley  
Chief of Staff, Joint Region Marianas  
Transmitted via email: [hans.Sholley@fe.navy.mil](mailto:hans.Sholley@fe.navy.mil)

**RE: Transmittal of Questions from Informational Briefing (11/25-11/26)**

Dear Ms. Topasna and CAPT. Sholley,

*Hafa Adai!* First and foremost, as the Oversight Chairwoman of the Guam Buildup, I would like to thank the two of you for your role in assisting our committee coordinate the recent Informational Briefing we held on November 25th & 26th, 2019. The anticipated military buildup on Guam is an issue that impacts everyone that calls Guam home, and I am grateful to have both of your support as we do our due diligence in gathering information in order to engage in meaningful dialogue.

Since taking office this term, I appreciate the countless meetings we've had, both in our offices and in the field, in order for us policy-makers to better understand the impact of Camp Blaz. While I would say that we have made progress, I still think we must capitalize on this partnership and continue to engage our community – at the end of the day, while we all have different roles, they are the ones we all serve.

With that in mind, as I promised to my colleagues and the members of the Public who were present, I am transmitting the questions that our committee has received about the recent Briefing. Given the vast array of topics that that was covered, I encourage both the Government of Guam and Joint Region Marianas to do their due diligence in engaging the relevant stakeholders when answering these questions. In closing, thank you for the continued partnership and feel free to contact my office should you have any questions.

*Sincenru yan Magahit,*

**Tina Rose Muña Barnes**  
Speaker, 35<sup>th</sup> Guam Legislature

*Merry Christmas  
& a very  
Happy New Year!*



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12/02/19

**MEMORANDUM**

**TO: All Senators**

**From: Speaker Tina Rose Muña Barnes**

**RE: Informational Briefing on the Civil Military Coordination Council**

*Hafa Adai* Colleagues,

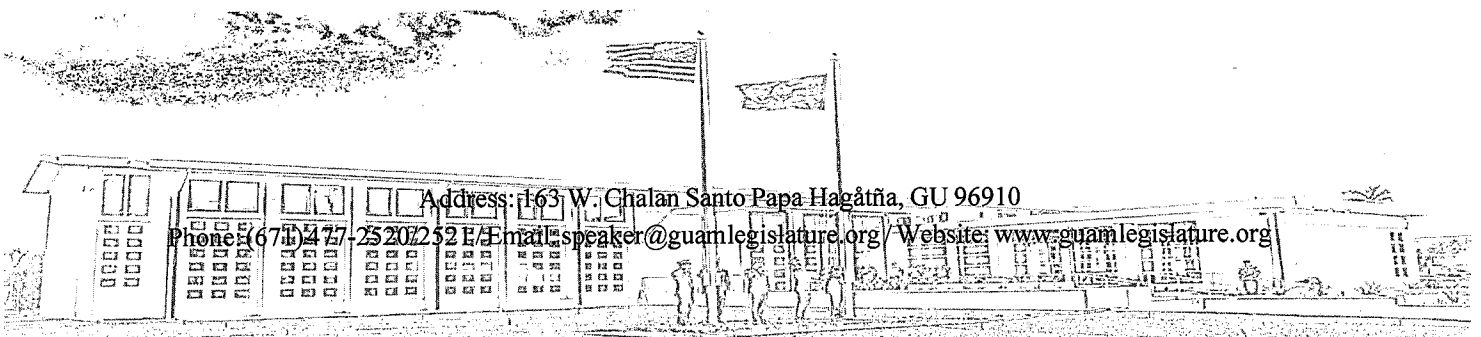
I hope you all had a blessed Thanksgiving. As servants of the People of Guam, we all definitely have a lot to be thankful for. Last week, the Committee on the Guam Buildup hosted two informational briefings regarding the Civil Military Coordination Council. I held these briefings so that as policy makers, we can better understand the Guam Buildup and also understand the concerns that were raised by our Government of Guam agencies.

During the hearing, I had mentioned that our office will be compiling questions that any of you may have so that we can get them answered. I am requesting that you submit these questions no later than **Friday, December 6<sup>th</sup>, 2019** so that I can forward them to the Guam Buildup Office, who will send them to the relevant Government of Guam Agencies, as well as Joint Region Marianas. This will ensure that any questions you may have can be thoroughly answered and that we have a record of them for reference purposes. For your convenience, I am attaching the Presentations shared with my office and I encourage all of you to watch the briefings on our Guam Legislature YouTube stream. Feel free to contact me should you have any further questions.

*Sincenru yan Magahit,*

**Tina Rose Muña Barnes**

Speaker, 35<sup>th</sup> Guam Legislature





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**Questions received from Senator Regine Biscoe Lee**

**Labor**

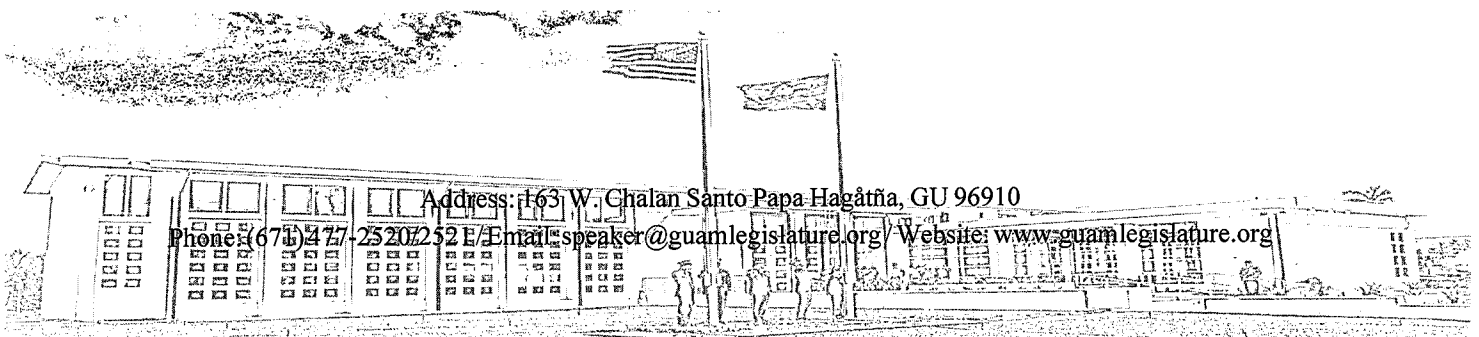
- How many H-2 workers are estimated to be needed to complete the entirety of the buildup?
- When were the estimations for DOL's staffing needs studied?
- Which buildup EIS/SEIS were used to formulate the estimation?
- How long will you need the additional increases in personnel?
- What plan will there be to phase these temporary employees in and out of government service?

**Public Works**

- How long until all DAR projects are completed?
- How long will these improvements last?
- When hardening roadways, what is the new maximum load these roads will be designated?
- What standards or guidance were used to determine the new max load capacity for these utility hardening projects?
- How many additional employees does DPW need to effectively regulate all current and upcoming DAR projects?
- How were these estimates calculated?
- How long will you need the additional increases in personnel?
- What plan will there be to phase these temporary employees in and out of government service?

**Public Health**

- How are the inspections of workers housing conducted?
- Can you provide an overview of the inspection and permitting process?
- There are concerns expressed by some renters that the need for workers housing is being met by stretching the legal limits of residential or non-workforce housing. For example, allegations have been made that companies lease multiple 2-bedroom apartments to house 4 or 5 non-immigrant workers at a time, rather than develop or utilize regulated Temporary Workforce Housing. How is DEH handling these concerns?





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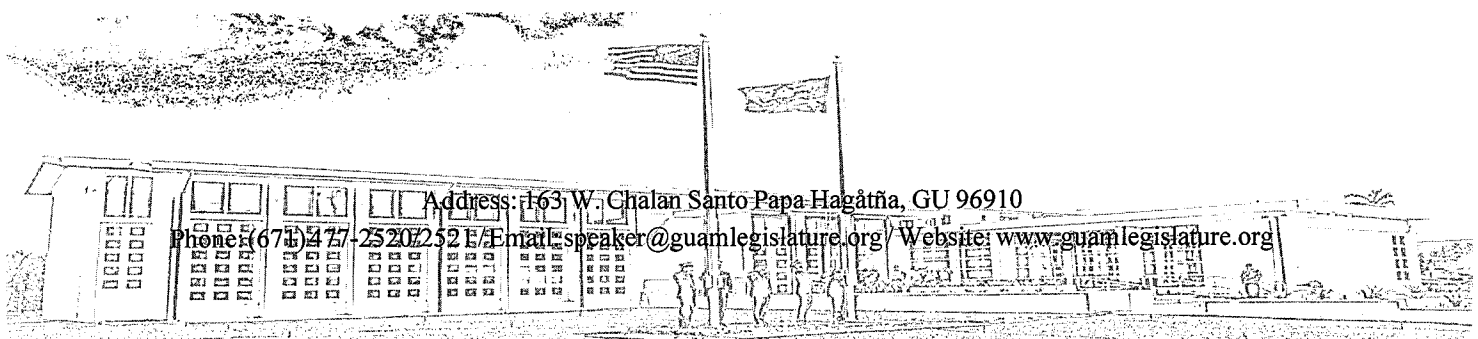
- How many formal complaints of this nature has DPHSS received and/or investigated in the last five years?
- Are the estimates of needed FTEs for the division inclusive of these investigative activities?

### **Port Authority**

- How would the use of a temporary employment agency to address staffing needs related to the buildup work?
- What procurement/contractual processes will be used to legally and formally sustain this relationship?
- How much (estimated percentage or dollar figure) would be saved by utilizing a temporary employment agency instead of using existing authority to hire temporary/part-time/seasonal workers or to seek the re-employment of retired workers who are allowed to maintain their annuities?
- How many additional employees does PAG need to effectively handle the increased through-put associated with the buildup?
- How were these estimates calculated?
- How long will you need the additional increases in personnel?

### **Land Management**

- How many Temporary Workers Housing Facilities are currently in existence?
- How many are operating and occupied?
- How many are vacant or inoperational?
- What goes into the permitting process to establish an M1 zoned property? Can you provide an overview of the process?
- Are there differences between the process to establish an M1 zone and rezoning a property to M1? If so, what are they?
- What is the estimated cost for the needed increase in FTEs?
- How long will you need them?
- How were these estimates calculated?
- How long will you need the additional increases in personnel?
- What plan will there be to phase these temporary employees in and out of government service?





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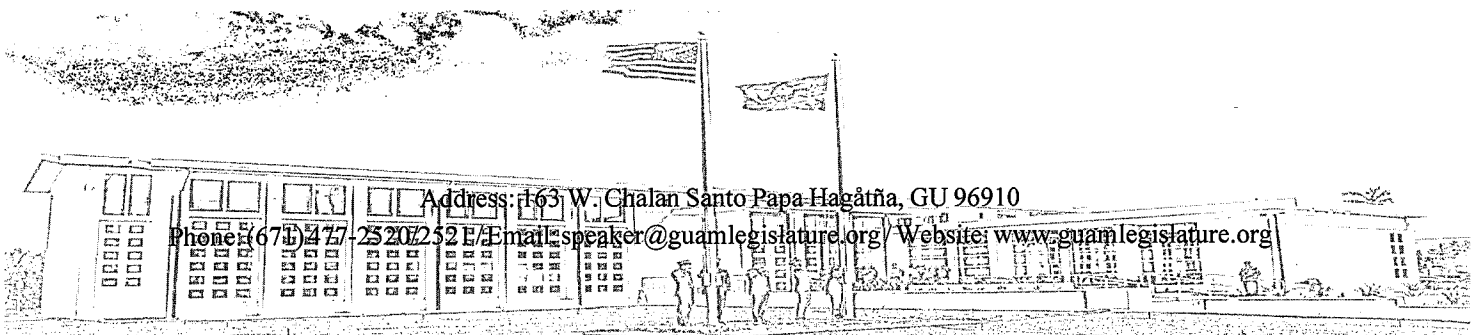


**Department of Parks and Recreation (SHPO)**

- What is the plan to recruit specialized personnel needed for buildup-related activities at the SHPO?
- Are there any third party certifications needed for these positions? If so, what are they?
- How viable or workable would procuring the services of a private archaeology firm be to satisfy the needs to adequately regulate, investigate, and otherwise comply with historic preservation laws?
- On the inadvertent discoveries of artifacts, remains, or other historically and culturally significant items, how many have been allowed to be removed from the site?
- How many have been preserved in place?
- Where are the items that have been removed being stored?
- What are the climate control and other preservation systems in place at this space?
- What is the status of constructing the cultural repository meant to properly house these historically and culturally significant items?
- What is the estimated cost for the needed increase in FTEs?
- How long will you need them?
- How were these estimates calculated?
- How long will you need the additional increases in personnel?
- What plan will there be to phase these temporary employees in and out of government service?

**Department of Agriculture**

- What permits need to be issued by DoAg for military-buildup related projects/activities?
- Can you provide an overview of the permitting process for each relevant permit required?
- What's the plan to recruit specialized personnel?
- Are there any third party certifications needed for these positions? If so, what are they?
- What is the estimated cost for the needed increase in FTEs?
- How long will you need them?
- How were these estimates calculated?
- What plan will there be to phase these temporary employees in and out of government service?



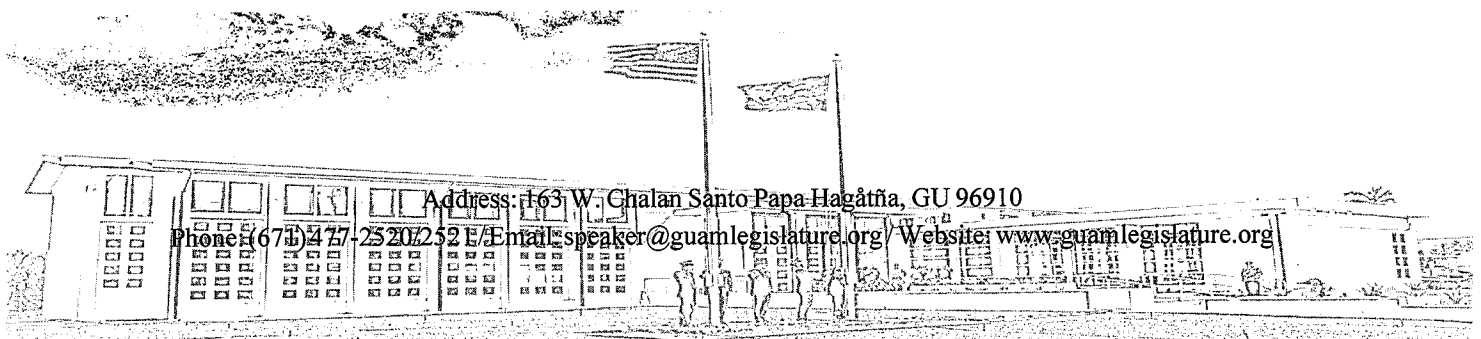


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**Joint Region Marianas, Naval Facilities Engineering Command Marianas & Marine Corps Activity Guam**

- When the Navy invokes its “Good Neighbor” policy to describe how it will proceed with the Guam Buildup, what does that entail? Are there formal standards, benchmarks, commitments, or other guiding language that defines what the Navy means by it will be a “good neighbor?” If so, what are they?
- Would the Navy be willing to formally or informally connect its Summer Intern Development program with the Legislature’s Public Policy Institute?
- Has or will the Navy or other appropriate military command/office be formally committing to the stated mission of hiring local residents for the estimated 800 civilian DOD employees needed in relation to the transfer of and sustained operations for the Marines to Guam?
- What data will be shared in the anticipated MOU between the Navy and GWA?
- What considerations/factors are weighed when the Navy advocates for “data recovery” and “preserve in place” in response to inadvertent discoveries of historically and culturally significant items or sites?
- What specifically does the Navy mean when it reports it has “preserved the overwhelming majority of cultural sites in and around our proposed development footprints?” Does the “preserve” label include data recovery actions, or is it used solely for artifacts/sites/remains that were preserved in place? What is the total number of cultural sites identified in this statement, and how many have been preserved?
- Which identified sites have been identified to benefit from “additional opportunities to preserve sites within our projected footprints?” What are the referenced opportunities? What specific preservation actions/commitments are now on the table for these sites?
- When the Navy states, “We will continue to protect Guam’s historical record” to describe how it will proceed with the Guam Buildup, what does that entail? Are there formal standards, benchmarks, commitments, or other guiding language that defines what the Navy means by it will “protect Guam’s historical record?” If so, what are they?
- What is the status of transferring ownership of military or federally controlled properties that would be required to fulfill the “Net Negative” promise in the 2011 Four Pillars?





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**Questions received from Senator Clynton E. Ridgell**

1. Does Guam project that the additional revenue brought in by the buildup will be able to offset for additional manpower, maintenance and other costs that GovGuam will have to cover from the buildup?
2. The presentation discussed that there would be 24/7 unimpeded access to Pagat Village and Pagat Cave historical sites? Is this the only historic site that would have unimpeded access?
3. The military's energy plan is to introduce almost 40 MW of solar and 100% battery capacity storage. Is this planned to be rooftop solar or solar farms, and would this be outside of GPA's grid?
4. In the MITT Supplemental Environmental Impact Statement, there was concern about the impact of sonar on our aquatic life, especially the endangered species. What is being done in terms of preventing aquatic life injury due to military operations and use of sonar, which may see an increase from the buildup?
5. How will this increase of military presence and training impact access to local beaches and fishing spots?
6. The presentations discuss cooperation with SHPO; however, SHPO has expressed concerns and had conflicting findings with the military historians on what should be historically preserved. How are these conflicted findings resolved and what efforts are the military taking to listen to the native people about historically significant lands?
7. Guam's cargo volumes are estimated to double at the peak of the buildup, is the infrastructure there to ensure that there is space and that the operating cranes can handle this increase in workload? Are new cranes going to be needed to fulfill this larger volume?
8. What are local agencies doing to mitigate the current housing crisis? A housing affordability study by Demographia labeled Guam housing as "severely unaffordable".



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9. What is DOD going to do to mitigate the current housing crisis? DOD's own studies on the buildup warned against this. DOD's EIS studies show that this housing crisis could also result in an increase in homelessness and a rise in the cost of living without a rise in wages.

**Questions received from Senator Therese M. Terlaje**

1. In the interest of transparency, please provide any documents or agreements regarding the Civil Military Coordinating Council, outside of the Record of Decision. Further, please provide minutes of past meetings of the Council, and notices of future meetings.
2. Our government agencies have researched and reported on the potential impacts of the military buildup on their operations. It is clear that in order to for our agencies to continue to operate in the midst of the buildup, and in response to the added workload that the buildup brings, government of Guam must be supplemented with full time employees. The Guam Buildup Office has indicated that Governor is committed to ensuring that the federal government absorb the cost of the personnel needed to sustain government of Guam operations for the peak of the buildup.
  - How will the funding be secured?
  - What is the plan if funding is not received, if federal priorities change?
  - Will funding be continuous as needs change, as buildup progresses?
  - How will we ensure that funding from federal government does not influence objectivity and affect missions of agencies?

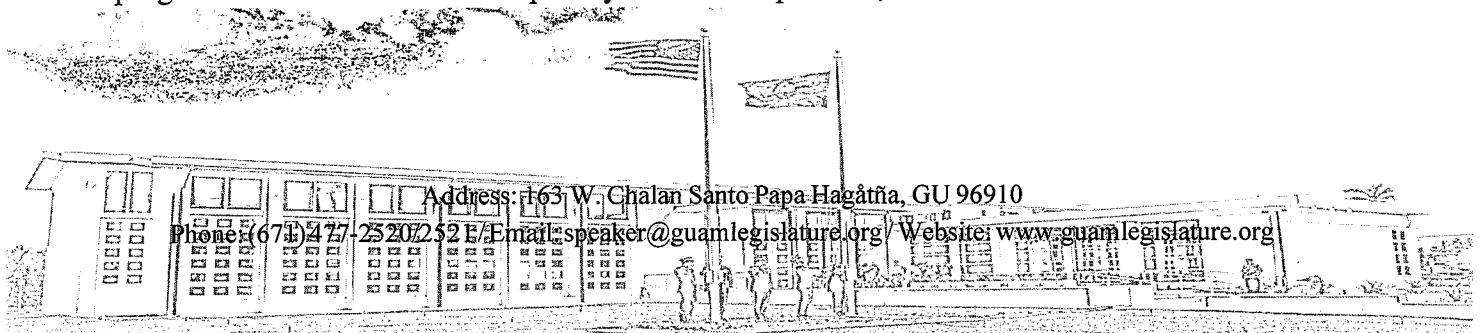
**Questions received from Senator William M. Castro**

Statement from Senator Castro:

I would like to see a net-positive in jobs resulting from the military build-up. Further, I would like the build-up to ensure that more locals are hired to fill these positions.

Question:

What is the military and/or federal government doing to ensure that locals are hired for these positions? Please provide a more aggressive plan at a higher percentage of locals being hired into these positions and a strategy to ensure it is met. For example, job training and recruiting programs funded in whole or in part by our federal partners, etc.







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Statement from Senator Castro:

It is vital that the buildup benefits more than just commerce and infrastructure. These are great but I would like to see long-term economic benefits of investing in our finest resource — our people and the development of newer jobs and industries on the island. This should run parallel to the ongoing build-up.

Question:

Would the military consider bringing jobs that may be filled in both the military and the private sector that are more closely related to technology such as cyber-security, cyber-terrorism, drone/unmanned vehicle operators? Please provide specific examples and how this may be weaved into future plans if they do not exist.

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Statement from Senator Castro:

There are ample opportunities for the military to partner with govGuam and private on-island entities to provide solutions, products and services not currently available.

Question for both Guam and Federal Partners:

Would the military consider a joint technology initiative between govGuam, federal partners and/or private sector developers for technology solutions that mitigate the effects of the build-up and/or provide a needed product or service to the community at-large? Please provide examples.

(NOTE: The two examples I provided were a jointly funded 1) community policing and public notification mobile application that specific groups like fishers may utilize when the ranges are in use, and 2) a technology solution that allows for the application review committee process to be done online and by multiple partners. Both these solutions provide a vital service to all sectors of Guam.)

**THESE ARE ALL THE QUESTIONS THAT HAS BEEN RECEIVED BY THE COMMITTEE ON THE GUAM BUILDUP.**

